

BAY AREA CLEAN WATER ASSOCIATION ·  
ANNUAL MEETING 2026

# Nutrient Management Strategy

An overview and current trajectory

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# Where we're going in the next fifteen minutes

**01** What is the NMS?

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# What is the Nutrient Management Strategy?

A collaborative science program, established in 2014, that gives the region a rigorous basis for managing nutrient impacts in San Francisco Bay.

- Housed at SFEI; co-managed with the SF Bay Regional Water Quality Control Board
- **15-member Steering Committee** — dischargers, regulators, environmental groups, scientists
- **Mission:** develop the scientific basis for managing nutrient impacts in the Bay
- **Funded** primarily through the SF Bay Nutrient Watershed Permit, plus EPA and NOAA grants



R/V Turning Tide, USGS · NMS field operations

# BACWA: foundational partner from day one

2014 – 2019 · FIRST PERMIT CYCLE

**\$880K**

Total BACWA contribution that funded the founding NMS science program.

2019 – TODAY · 2ND & 3RD CYCLES

**\$2.2M/yr**

Annual investment through the SF Bay Nutrient Watershed Permit, supplemented by EPA and NOAA grants.

**+ \$550K/yr** via the Regional Monitoring Program — supports ship-based and moored sensor work.

Without BACWA, there is no monitoring program, no model, and no scientific basis for the 2024 Permit.

**Since the 2022 Bloom, federal funding has increased the program to**

**~\$6 million per year**

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# Why nutrients matter in San Francisco Bay

- Largest estuary on the Pacific Coast — **1,600 km<sup>2</sup>** , watershed of 8 million people
- Among the most nutrient-enriched estuaries on Earth — **90th percentile globally for nitrogen**
- Historically resilient — high turbidity, strong tidal mixing, and filter-feeding clams kept algae in check
- That resilience is **weakening**



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[sfei.org/programs/cw/nutrients](https://sfei.org/programs/cw/nutrients)

# Standing on the shoulders of giants

USGS began monitoring SF Bay water quality in 1969 — one of the longest continuous estuarine datasets in the world.

- Carried forward for decades by the late **Dr. Jim Cloern**, whose conceptual frameworks still anchor how we understand the Bay.
- Every trend we discuss today rests on that record.



USGS field operations

# The first eight years: building the foundation

## FOUNDATIONAL SCIENCE — CHARACTERIZING CHRONIC CONDITIONS

- Moored sensor network grew from **2 stations (2013) to 12 (2019)**
- Built the **SF Bay Biogeochemical Model**
- Established molecular HAB detection
- Central Bay primary production grew **2–3× since the early 1990s** — the first sign resilience was weakening

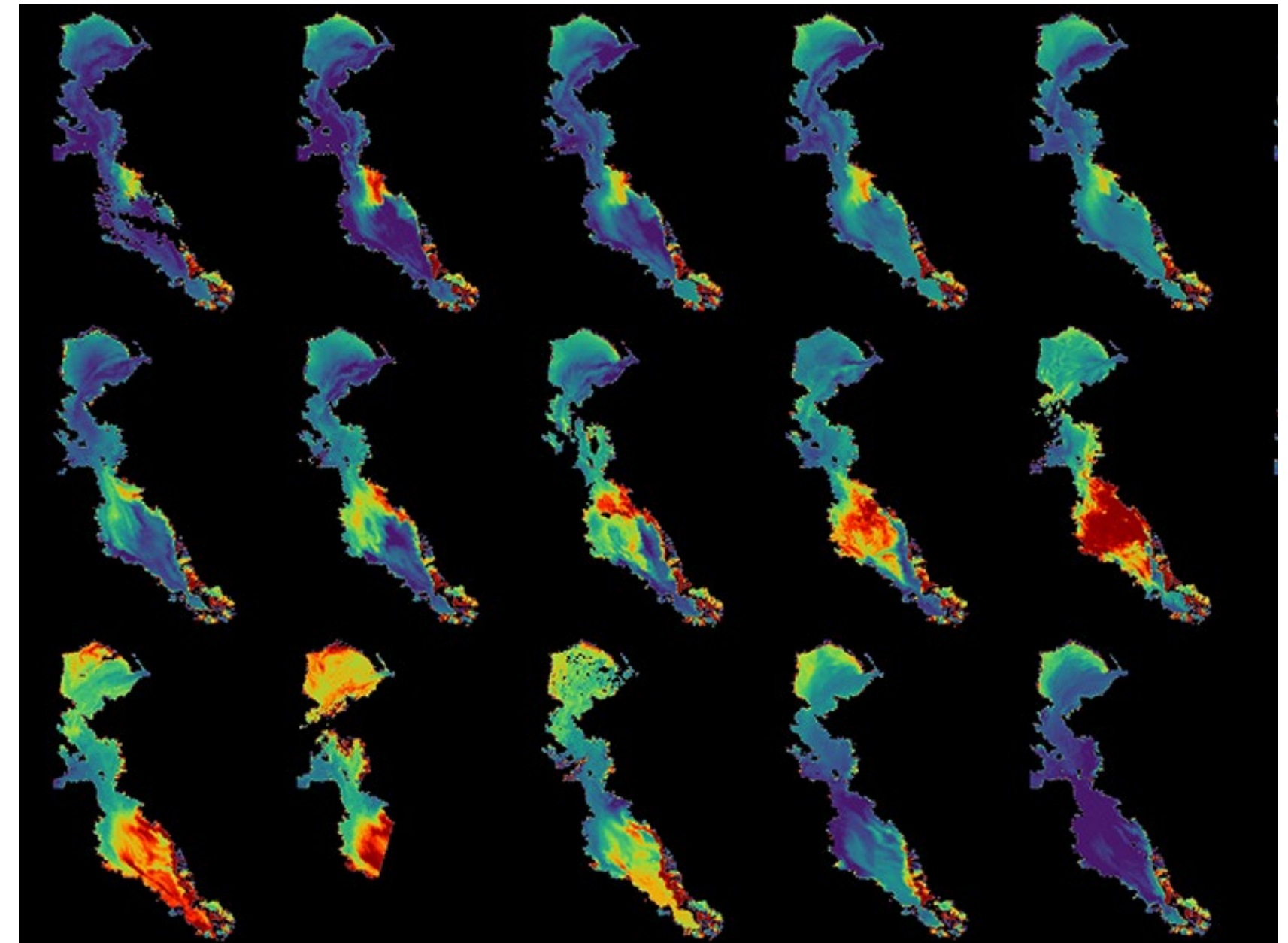


Peterson cruise · 2019 · SFEI

# August 2022: the turning point

*Heterosigma akashiwo* bloomed across the lower Bay from July through September 2022.

- Peak chlorophyll-a: **>500 µg/L on August 23**
- Cell densities exceeding **1 million per liter**
- Bloom consumed **~1.6 million pounds of nitrogen** — more than was available at the start
- Largest HAB event in the Bay's recorded history



Bay-wide satellite chlorophyll-a, July–September 2022 · RE-SFB algorithm, UCSC / SFEI

# 947

sturgeon documented dead Bay-wide — the largest fish mortality event in the Bay's recorded history

White sturgeon population dropped from roughly **30,000 to under 6,500** legal-size fish.

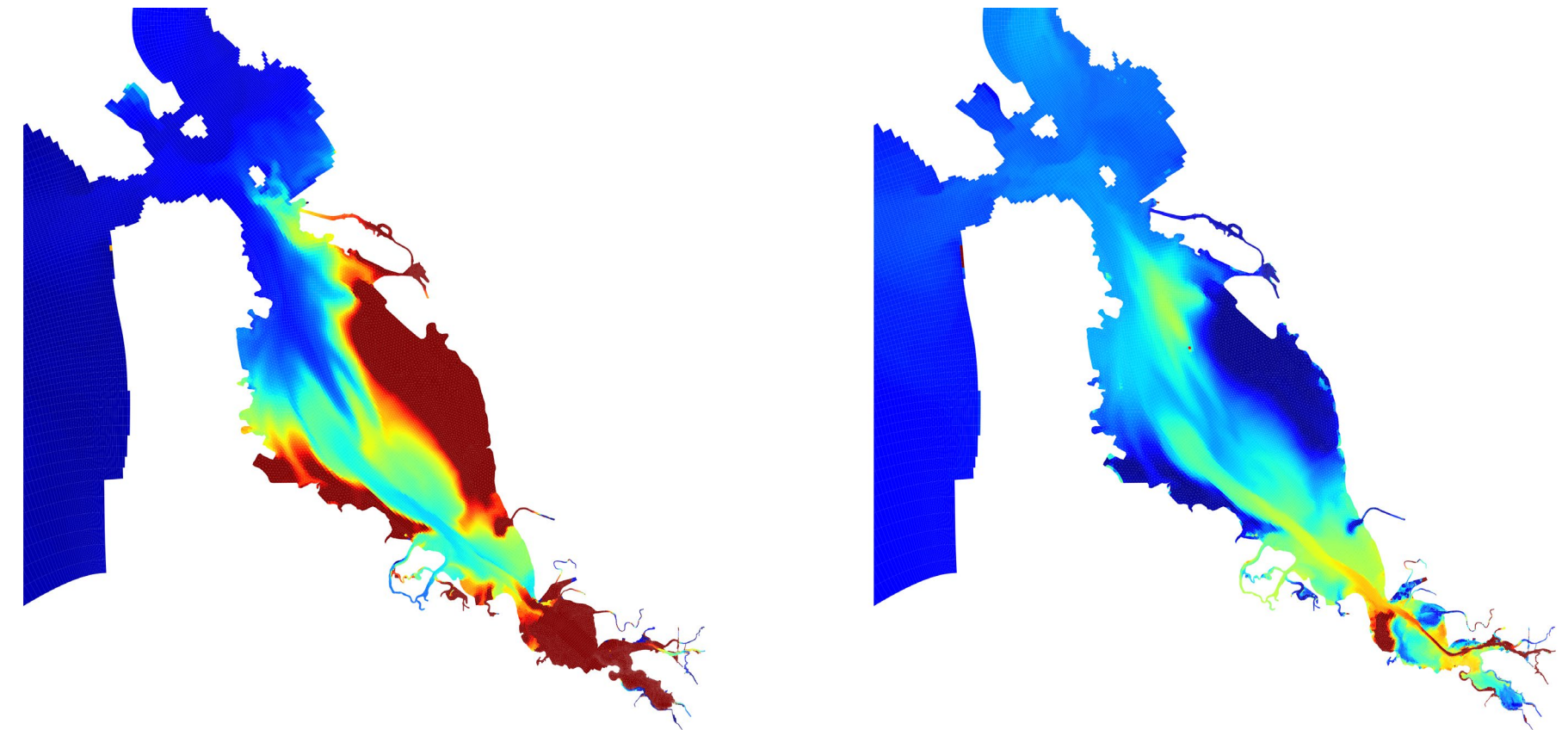
Most died *before* oxygen depleted. The toxicity mechanism remains unresolved.



# The 2024 Nutrient Watershed Permit

Third Nutrient Watershed Permit (2024 – 2029 ) — adopted July 2024

- 40% reduction in dry-season nitrogen loads required
- The biogeochemical model provided the technical basis for the 40% number
- Compliance schedule extends through the permit cycle and beyond



Modeled chlorophyll-a, and dissolved inorganic nitrogen, Spring 2018 · SF Bay Biogeochemical Model

# What this means for treatment plants

- POTWs contribute ~90% of dry-season loads in Central and South Bays
- The 40% reduction falls primarily on the agencies in this sub-region
- Substantial capital investment ahead — but the science behind the number is the strongest it could be



# A pivot in NMS focus

2022 reoriented the program — from documenting *chronic change* to predicting *acute events*.

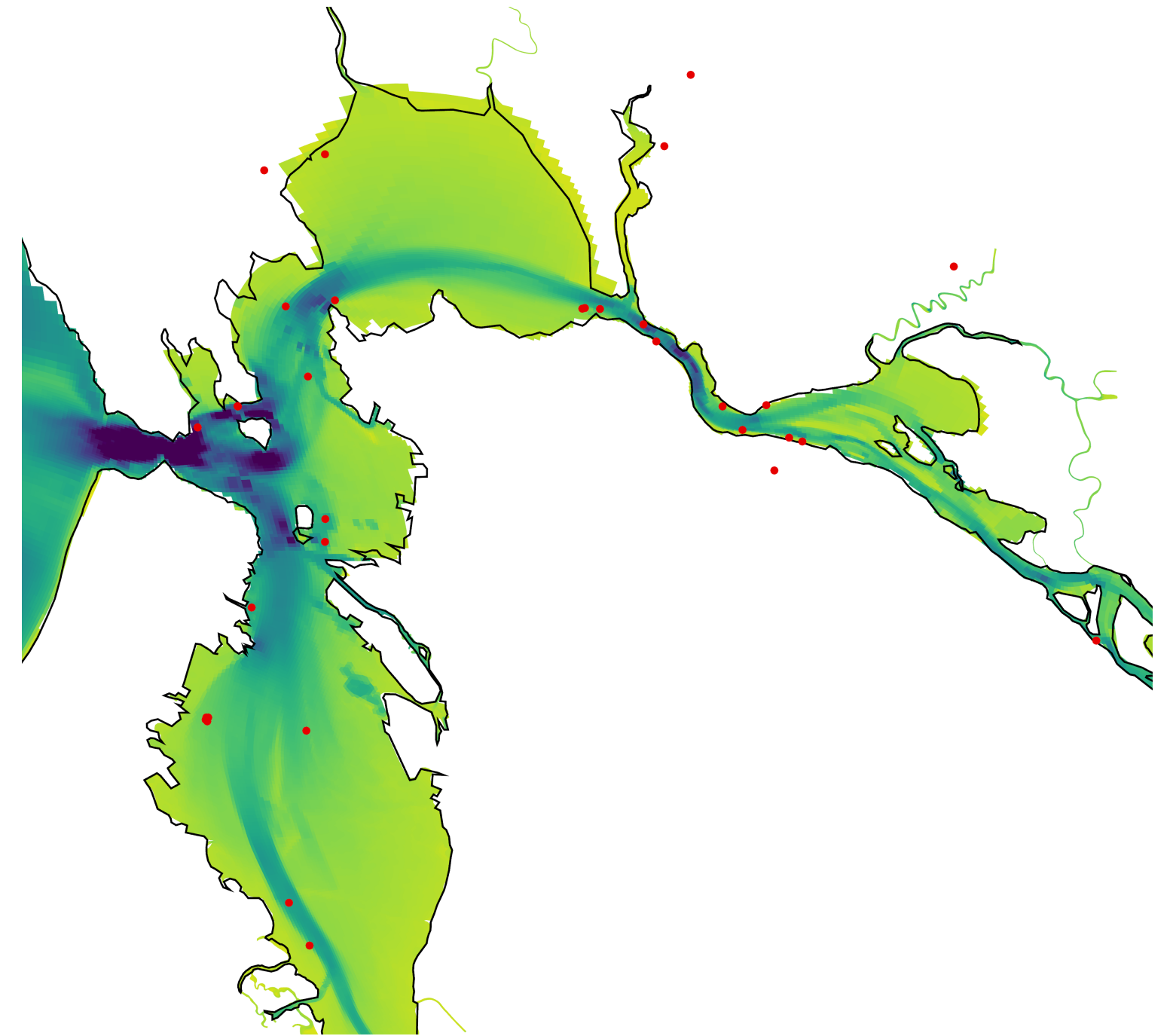
- **2014-2022** (chronic conditions) → **2024 -> ?**  
(future scenarios + acute events)
- Monitoring scope expanded substantially after the 2024 Permit
- Modeling now central to permit-relevant decisions
- Analysis of the 2022 bloom prepares us for the *next one*



Moored sensor buoy · SFEI

# Modeling steps into a bigger role

- **SF Bay Biogeochemical Model** — coupled hydrodynamic and biogeochemical, ten years in development.
- Set the 40% target; now used to test scenarios environmental and management scenarios
- Future use: load-response curves, regional reduction prioritization, climate scenarios



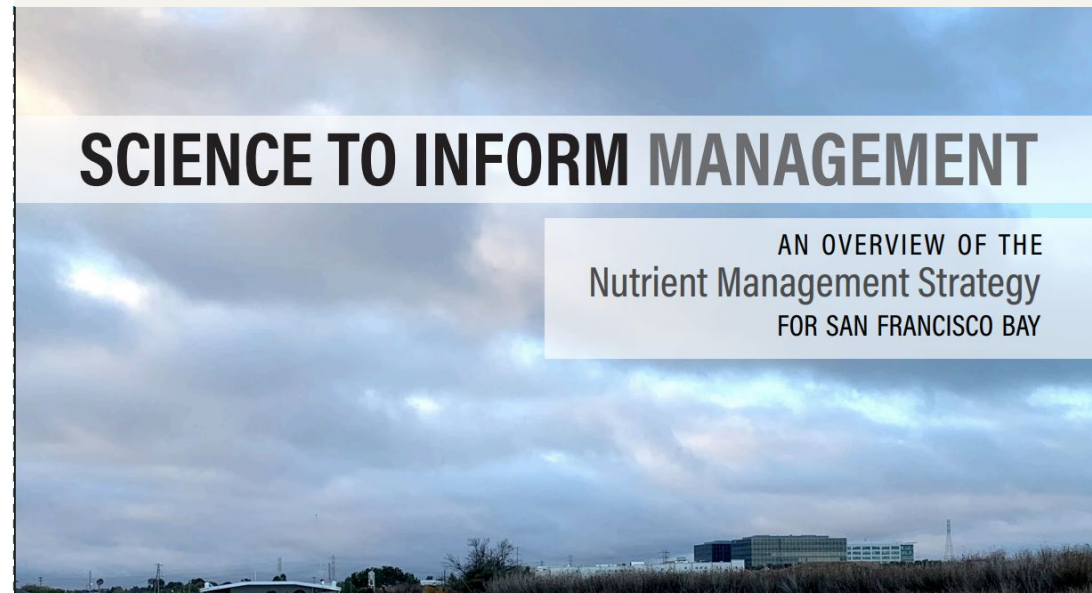
Bay bathymetry and wastewater point sources used in the model

# Recent deliverables

## OVERVIEW REPORT

### Science to Inform Management

Plain-language summary, ~30 pages, for non-specialists.



## STATE OF THE SCIENCE

### 12-year synthesis

Deep technical synthesis of NMS monitoring and modeling.



## SCIENCE PLAN

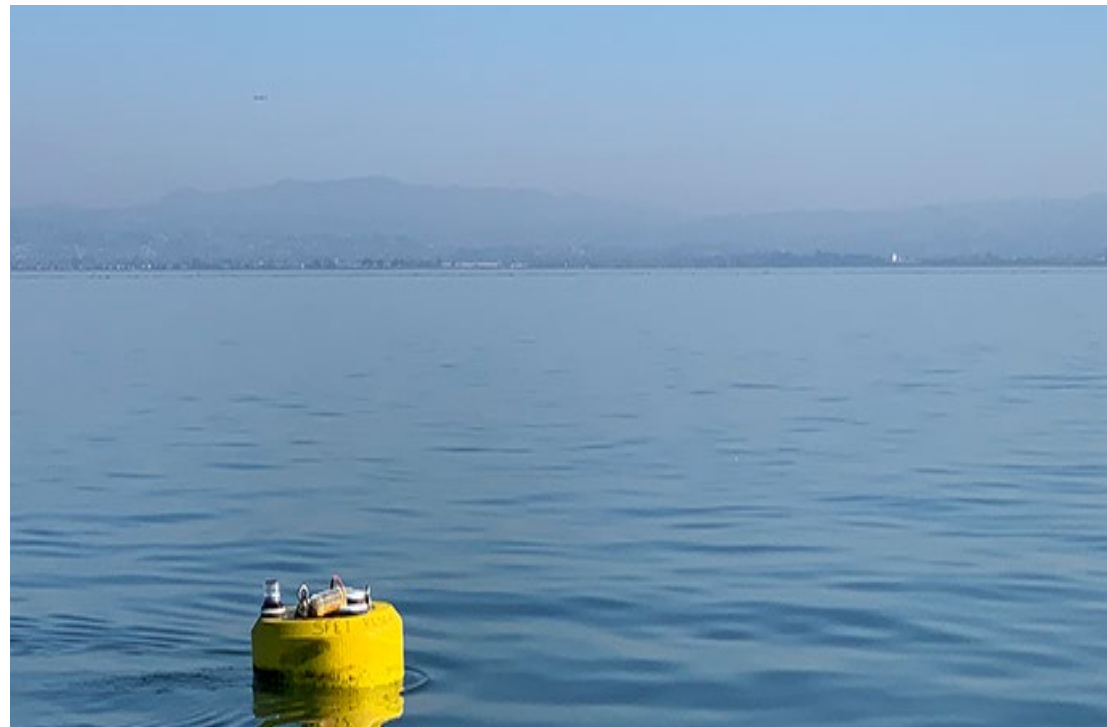
### 2025 – 2030 roadmap

Where the program is going through the next permit cycle.

Approved May 2025

ALL AVAILABLE AT [sfei.org/programs/cw/nutrients](https://sfei.org/programs/cw/nutrients)

# One of the most comprehensive monitoring programs in North America



**Moored sensor stations**



**Ship-based monitoring**



**Field maintenance**

- **15 moored sensor stations** — 15-minute data on chl-a, DO, salinity, temperature, turbidity, pH
- **38 ship-based stations** — monthly to bimonthly nutrient and phytoplankton transects
- **7 high-speed shoal-mapping cruises** per year
- **RE-SFB satellite algorithm** — near-real-time Bay-wide bloom maps
- **\$3M NOAA MERHAB grant** (2023) — expanded HAB monitoring + public dashboard

# Science priorities for the next five years

- 1 Is the 40% reduction protective?**  
Model refinement and load-response evaluation — ahead of the next permit.
- 2 What caused the 2022 bloom?**  
And why didn't 2023 spread the same way?  
HAB mechanism and trigger research.
- 3 Status and trends of key indicators**  
Sustained baseline tracking — how we'll know whether the permit is working.
- 4 Nature-based solutions**  
Wetlands, eelgrass, and salt pond management — co-benefits at the margins.

Together, these build the technical foundation for the **2029 Permit reissuance**.

# The path forward informs decisions

Science → permit → action → adaptive feedback.

- Continued partnership: BACWA, the Water Board, scientists, and the public
- Every part of the loop has to stay funded and engaged for it to work
- The next five years will inform continual improvements



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[sfei.org/programs/cw/nutrients](https://sfei.org/programs/cw/nutrients)

# Thank you.

The NMS exists because BACWA showed up —  
and kept showing up — for over a decade.

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An aerial photograph of a long, multi-lane bridge spanning a wide body of water. The bridge has numerous concrete piers supporting its roadway. In the background, a flat, brownish field or marshland is visible under a clear sky. The entire image has a blue color overlay.

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