# The Utility AWWAIWEF AWWAIWEF Danagement Conference

American Water Works Association



Risk, Renewal, and Reduced Regulation: Transforming Ross Valley Sanitary District's Regulatory-Driven O&M and Capital Programs Allan Scott and Steve Moore



# Agenda

- Ross Valley Sanitary District Overview
- IAMP Characteristics
- Highlights:
  - Sewer Main Degradation Study
- Current Status Program Effectiveness





#### Learning Objectives

- Understand the key elements of a data-driven asset managementbased capital improvement plan
- Learn how a sewer degradation study can provide insight on how your system breaks down over time
- Discuss an approach to leveraging asset risk and condition data to develop a prioritized capital improvement plan
- Learn how this process is currently used to respond to Ross Valley Sanitary District's needs









Aging infrastructure – significant SSOs 2000 – 2010

2013 Cease and Desist Order

- List of prescriptive actions based on available information at the time
  - 2007 Sewer System Replacement Master Plan
  - 2006 SHECAP (system hydraulic evaluation and capacity assurance plan)
  - 2012 Condition Assessment Data (Rehab all Grade 5's)





#### CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD SAN FRANCISCO BAY REGION

CEASE AND DESIST ORDER NO. R2-2013-0020 REQUIRING THE

SANITARY DISTRICT NO. 1 OF MARIN COUNTY (ALSO KNOWN AS "ROSS VALLEY SANITARY DISTRICT") SANITARY SEWER COLLECTION SYSTEM IN MARIN COUNTY

TO CEASE AND DESIST DISCHARGING WASTE IN VIOLATION OF REQUIREMENTS IN

STATE WATER BOARD ORDER NO. 2006-0003-DWQ, STATE WATER BOARD ORDER NO. 2008-0002-EXEC, SECTION 301 OF THE CLEAN WATER ACT, AND CALIFORNIA WATER CODE SECTION 13376



#### District Response

- 2013 Infrastructure Asset Management Plan (IAMP)
  - Provided plan to meet key requirements of CDO
- Additional data and analysis enabled District to re-evaluate priorities
- Original prescriptive list too rigid didn't incorporate new information and needs based on new condition assessment or flow monitoring information



Sanitary District No. 1 of Marin County Infrastructure Asset Management Plan

October 1, 2013 RWQCB Order No. R2-2013-0020





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#### 2021 IAMP Update

- 2021 IAMP
  - Risk-based, data-driven, forward-looking
    - Shift from pre-determined projects/repairs
  - Established an **off-ramp** from the prescriptive requirements
    - Balances rehabilitation with I&I based on risk
    - Flexibility to identify and prioritize projects based on changing needs

#### Prescriptive → Targeted Data-Driven Needs







#### Key components

- Gravity main deterioration analysis and repair plan
- Manhole risk assessment and repair plan
  - Hydraulic model update and flow monitoring study
    - Force main condition assessment and risk analysis
      - Creek crossing assessment and action plan

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• Lift station condition assessment and risk analysis

10-year prioritized capital improvement plan





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#### Multi-tiered Risk Approach

• Provides comprehensive scoring for capital project prioritization

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#### Proiect Risk Score Prioritizes Improvements



provements						
Category	<u>_</u>	Heise	(3 <sup>ert</sup>			
Environmental	1	19%	0.2			
Stakeholder/Customer Service	1	20%	0.2			
Location/Critical Facility Imact	1	18%	0.2			
Regulatory Compliance	2	21%	0.4			
Health and Safety	1	11%	0.1			
Ability to Restore to Design LOS	1	13%	0.1			
Finacial Impacts (No Criteria)	NA	12%	1.2			
Risk			1.0			
Project Prioritization Score			3.4			

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Lategory	9	*	<u> </u>
Environmental	10	19%	1.9
Stakeholder/Customer Service	10	20%	2.0
Location/Critical Facility Imact	10	18%	1.8
Regulatory Compliance	6	21%	1.3
Health and Safety	1	11%	0.1
Ability to Restore to Design LOS	10	13%	1.3
Finacial Impacts (No Criteria)	NA	12%	1.2
Risk			1.0
Project Prioritization Score			10.4

### 10-year prioritized capital improvement plan

 Project Risk Score normalizes criticality scores across all asset types

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#### Key findings and results

Gravity main deterioration	<ul> <li>Most defects studied did not deteriorate (95%)</li> <li>Reprioritized reinspection and repair</li> <li>Significantly reduce rehabilitation costs and inspection requirements</li> </ul>
Manhole risk assessment and repair plan	<ul> <li>Manholes in relatively good shape and are low risk</li> <li>Most rehabilitation work could be performed in-house over next 10-15 years</li> </ul>
Hydraulic model update and flow monitoring study	<ul> <li>Model demonstrated that capital improvements have made steady progress to reduce flow and I&amp;I</li> <li>Helped validate hydraulic strategies in different parts of system</li> </ul>
Force main condition assessment and risk analysis	<ul> <li>Highest risk pipes appear to be in good shape based on assessment results</li> <li>Established low-cost condition monitoring approach with Pica Recon+</li> </ul>
Creek crossing assessment and action plan	<ul> <li>Risks are relatively low; creek crossings are in reasonably good shape</li> <li>No urgent repairs, mostly maintenance and inspection</li> </ul>
Lift station condition assessment and risk analysis	<ul> <li>Defined plan to bring all lift stations to good or excellent condition over next 5 years</li> </ul>
10-year prioritized capital improvement plan	<ul> <li>Developed project prioritization scores based on weighted consequence of failure risk factors from the risk analysis of each asset type</li> </ul>

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#### Gravity main deterioration analysis and repair plan

- Evaluate deterioration rates of PACP Grade 4 and Grade 5 defects
- Evaluated **203 matched defect pairs** ranging from 3 to 8 years apart
- Established reinspection and repair guidelines
- Developed repair plan and reinspection plan alternatives
- Select the **best options** for implementation



Large Defect Example



#### IAMP Highlights – Gravity Main Deterioration

- Deterioration analysis results:
  - Less than 5% of defects deteriorated
  - Strong correlation between defect size and deterioration
    - 2 or more clock positions



• Most PACP structural grade 5 defects will remain stable over a 4 year period

Description	Defect Match Pairs	PACP Grade 5 Match Pairs	PACP Grade 4 Match Pairs	PACP Grade 3 Match Pairs
Defects with Match Pair Identified	203	140	61	2
Defect Deterioration Identified	10	9	1	0
Percent with Deterioration	4.9%	6.4%	1.6%	0%





## IAMP Highlights – Gravity Main Deterioration

- Repair and reinspection plan options and implementation
  - Leveraged Innovyze InfoAsset Planner to develop guidelines, recommendations, and costs for each gravity main
  - Identified 5 repair plan alternatives
  - Identified 2 reinspection plan alternatives
    - Alternative B extends inspection periods based on observed conditions – reduces inspection length by 5 miles annually

Primary Defects Addressed	Alternative No.	Remediation Strategy	Length (Miles)	Localized Liner Repairs	Capital Project Cost (\$M)	Localized Liner Repair Cost (\$M)	Total Cost (\$M)
PACP Structural Grade 5s with 2 or more Clock Position Changes, Collapses, Significant Deformation	1	Most Spot Repairs	8.5	147	\$8.7	\$0.8	\$9.5
	2	More Spot Repairs	8.5	126	\$11.0	\$0.6	\$11.6
	3	More Manhole to Manhole Remediation	8.5	96	\$14.4	\$0.3	\$14.7
	4	Most Manhole to Manhole Remediation	8.5	60	\$18.2	\$0.1	\$18.3
PACP Structural Grade 5s	5	More Spot Repairs	12.9	190	\$15.8	\$0.8	\$16.6

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					Ca	apital	Loc	alized	
ternative	Reinspection Alternative Description	Reinspection Plan Actions		Reinspect Frequen (years)	tion cy	Sma Diame Grav Sew Leng (mile	all eter ity er jth es)	Inspecti Length Year (miles	tal st ion per .5
		CCTV (See Note 1)		10		76		7.6	1.6
	Cimilanta	Monitor – <mark>10 Years</mark> – PACP Structural Grade 1, 2, 3		10		87		8.7	4.7
A	Current Inspection	Monitor – <mark>5 years</mark> – PACP Structural Grade 4		4		17		4.1	3.3
	Fiogram	Monitor – <mark>3 years</mark> – PACP Structural Grade 5		3		3		1.0	
		Alternative A Total				182	2	21.4	3.6
		CCTV (See Note 1)		12		76		6.3	
	Updated	Monitor – <mark>12 Years</mark> – PACP Structural Grade 1, 2, 3		12		87		7.2	
В	Frequencies Based on	Monitor – <mark>8 years</mark> – PACP Structural Grade 4		8	CapitalLocalizedSmall Diameter Gravity Sewer Length (miles)Inspection Length per Year (miles)10767.610878.710878.74174.1331.012766.312877.28172.1430.718216.3				
Analysis	Monitor – <mark>4 years</mark> – PACP Structural Grade 5		4		3		0.7		
		Alternative B Total				182	2	16.3	

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#### Current Status and Program Effectiveness

- Original 2013 IAMP/CDO requirements
  - Completed all 605 grade 5 gravity pipe defects
  - Completed all the gravity sewer capital commitments
  - Finishing up the **Pump Station projects**







#### Current Status and Program Effectiveness

#### • 2021 IAMP completed pipe repairs







#### Current Status and Program Effectiveness

- 2022-2023 Gravity Sewer Projects (red)
  - \$2.7 M project just wrapping up
  - Based on the 2021 IAMP risk analysis
- 2023-2024 Projects (blue)
  - Includes several IAMP high priority creek crossings
  - Three lift stations going out to bid in April.





#### Current capital planning strategy

- 2021 IAMP risk-based analysis \$3 to \$5 M / year program
  - Current revenues can support more per year
- Enables District to add maintenance-based, SSO-based, or capacitybased capital project elements

**Capital Planning Strategy** 





Data-driven IAMP Providing Exit Plan for CDO Requirements

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• Regional Water Board:

"The revised IAMP is comprehensive and lays out the District's strategy to fix its collection system moving forward. ...we might be close to rescinding the CDO. "



#### RVSD's Data-Driven Risk-Based Approach

- Demonstrates multiple ways to apply risk to support capital improvement
  - Flexible, efficient, consistent CIP
  - Responsive to changing priorities
  - Provides **pathway out** of consent decree
- Sewer degradation study
  - Leverage available historical CCTV data
  - Practical evidence to support extending rehabilitation and reinspection periods





#### For more information

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