

KEY REGULATORY ISSUE SUMMARY Updated July 9, 2021

Action items for member agencies are in **bold**

Contents	Page		
Nutrients in San Francisco Bay	1	SSS WDR Reissuance	9
SF Bay Nutrient Watershed Permit	2	ELAP Update	10
Chlorine Residual Compliance	3	Phase-Out of Biosolids as Alternative Daily Cover	11
Pesticides	4	Climate Change Mitigation	12
Enterococcus Limits	4	Climate Change Adaptation	13
Mercury and PCBs	5	Toxic Air Contaminants	14
State Water Board Toxicity Provisions	6	BACT for Standby Power	15
Compounds of Emerging Concern (CECs)	7	Recycled Water General Order	15
Per- and Polyfluoroalkyl Substances (PFAS)	8	Acronyms	16

Background Highlights Challenges and Recent Updates Next Steps for BACWA Links/Resources **NUTRIENTS IN SAN FRANCISCO BAY** BACWA Nutrients Page: San Francisco Bay receives some For FY22, BACWA is contributing BACWA and the Regional of the highest nitrogen loads among https://bacwa.org/nutrient \$2.2M to fund scientific research Water Board are discussing the estuaries worldwide, yet has not needed to make management possibility of an extension of the <u>s/</u> historically experienced the water decisions for the third Watershed current permit term to increase quality problems typical of other scientific certainty prior to SFEI Nutrient Science Permit. This level of funding is nutrient-enriched estuaries. It is not making management decisions. Plan Documents: required by the second Watershed http://sfbaynutrients.sfei.o known whether this level of nitrogen Permit. Continue to participate in rg/books/reports-andloading, which will continue to steering committee, Nutrient • The focus of current scientific efforts work-products increase in proportion to human is improving model representation Management Strategy, Nutrient population increase, is sustainable of biogeochemistry, light Technical Workgroup, and over the long term. attenuation, dissolved oxygen, and planning subcommittee • Because of the complexity of the Harmful Algal Bloom dynamics. meetings, and provide funding science behind nutrient impacts in Field and lab observations are for scientific studies. the SF Bay, stakeholders in the supporting these improvements. Continue to engage with region are participating in a steering • The science team is developing an Nutrient Technical Team and committee to prioritize scientific Assessment Framework for deep **BACWA's Nutrient** studies and ensure that all science subtidal habitats and Lower South Management Strategy technical to be used for policy decisions is Bay sloughs. consultant. Mike Connor. to conducted under one umbrella. provide review of work products • The science team is assessing the geographic zone of influence of and charge questions for the each plant's discharge, which will science team. aid in developing management approaches.

SF BAY NUTRIENT WATERSHED PERMIT

- The 1st Nutrient Watershed Permit was adopted in 2014, and required a regional study on Nutrient Treatment by Optimization and Upgrades, completed in 2018.
- The 2nd Nutrient Watershed Permit was adopted in 2019. It includes:
- Continued individual POTW nutrient monitoring and reporting;
- o Continued group annual reporting;
- Significantly increased funding for science:
- Regional assessment of the feasibility and cost for reducing nutrients through nature-based systems and recycled water;
- Establishing current performance for TIN, and "load targets" for nutrient loads based on 2014 to 2017 load data plus a 15% buffer for growth and variability
- Recognition of "early actors" who are planning projects that will substantially decrease TIN loads.
- Through the nutrient surcharge levied on permittees, BACWA funds compliance with the following provisions on behalf of its members:
 - Group Annual Reporting
 - Regional Studies on Nature-Based Systems and Recycled Water
 - Support of scientific studies through the Regional Monitoring Program (RMP) at \$2.2M per year through the five-year permit term.

- Studies related to Recycled Water and Nature-Based Systems are underway, and will be completed by the due date of July 1, 2023.
- Each year by February 1, BACWA submits a Group Annual Report on behalf of its members. The report summarizes trends in nutrient concentrations and loading for each agency, and for all the agencies as a whole. The annual reporting period in the 2nd Watershed Permit is based on a water year (October 1 – September 30th).
- Each year by February 1, BACWA and SFEI submit an annual science implementation plan and schedule update, as required by the 2nd Watershed Permit.
- Agencies with plans to substantially reduce nutrients are recognized in the Fact Sheet of the 2nd watershed permit.

- Agencies continue to report nutrient monitoring to the Water Boards through CIWQS and to BACWA via the data sheet.
- Agencies with plans to implement projects that will substantially reduce nutrient loads should keep the Regional Water Board and BACWA apprised, to get credit for "early actions".
- Work with HDR and SFEI as needed to collect information for Nutrient Removal by Recycled Water Evaluation and the Nature-Based Systems study. Outreach to individual agencies is being conducted in several waves in 2021.
- Continue working with HDR to develop compliance feasibility information about the use of subembayment vs. individual agency load limits in the 3rd Watershed Permit.
- Continue discussions about development of a potential nutrient trading framework.
- BACWA has reconvened the Nutrient Strategy Team (NST) that will negotiate with the Regional Water Board to develop the tenets for the 3rd Watershed Permit.

2nd Nutrient Watershed Permit:

https://www.waterboards.ca.gov/sanfranciscobay/board_info/agendas/2019/May/6_ssr.pdf

Special Studies of Recycled Water and Nature-Based Systems: https://bacwa.org/docume nt-category/2ndwatershed-permit-studies/

Optimization/Upgrade Study Final Report: https://bacwa.org/wpcontent/uploads/2018/06/ BACWA Final Nutrient Reduction_Report.pdf

Optimization/Upgrade Report Brochure: https://bacwa.org/wpcontent/uploads/2019/03/ BACWA-2019-Nutrient-Brochure_Final_2019030 1.pdf

BACWA Group Nutrient Annual Reports: http://bacwa.org/documen t-category/nutrientannual-reports/

CHLORINE RESIDUAL COMPLIANCE

- The Basin Plan chlorine residual effluent limit is 0.0 mg/L. Chlorine residual is the most frequent parameter for violations for Region 2 POTWs. Because there are 24 hourly reporting events each day, the "opportunities" for violations are enormous. However, the actual violation rates are infinitesimal (~0.001%).
- Agencies are overdosing their effluent with the dechlorination agent, sodium bisulfite, to prevent chlorine violations, a practice which costs more than \$1 million regionally each year.

- The Regional Water Board worked with BACWA to develop a Basin Plan Amendment (BPA) modifying the effluent limit for chlorine residual.
- The draft BPA includes:
- A 0.013 mg/L Water Quality
 Objective in marine and estuarine waters, which will be applied as a WQBEL in permits and calculated incorporating dilution. The WQBEL will be applied as a one-hour average.
- A Minimum Level (ML), or Reporting Limit of 0.05 mg/L for online continuous monitoring system.
- The BPA was adopted by the Regional Water Board on November 18, 2020, and was approved by the State Water Board on May 18, 2021. It will not go into effect until it is approved by the Office of Administrative Law and EPA, which is expected by late 2021.
- The Regional Water Board is planning to issue a blanket permit amendment to implement the Basin Plan Amendment within each individual NPDES permit. An administrative draft of this blanket permit amendment was circulated for review in June 2021.

- Review the Tentative Order (public review draft) of a regional blanket permit amendment that will implement the new BPA for all Region 2 dischargers at one time. This approach will accelerate implementation compared to a slower, permit-by-permit rollout.
- The Tentative Order review period is expected to occur in summer 2021. The earliest possible effective date for a blanket permit amendment is November 1, 2021.

Background and Status information about BPA on Regional Water Board site:

https://www.waterboards.ca.gov/sanfranciscobay/water_issues/programs/planningtmdls/amendments/chlorinebpa.html

Final BPA adopted by Regional Water Board https://www.waterboards. ca.gov/sanfranciscobay// water_issues/programs/pl anningtmdls/amendments /chlorinebpa/2_Chlorine Resolution_R2-2020-0031.pdf

Final BPA Staff Report: https://www.waterboards. ca.gov/sanfranciscobay/water_issues/programs/planningtmdls/amendments/chlorinebpa/3_Chlorine_BPA Final_staff_report.pdf

BACWA Comment Letter on draft BPA: https://bacwa.org/docume nt/chlorine-basin-planamendment-bacwacomment-letter/

PESTICIDES

- Pesticides are regulated via FIFRA, and not the Clean Water Act.
 POTWs do not have the authority to regulate pesticide use in their service area, but may be responsible for pesticide impacts to their treatment processes or to surface water.
- Through BAPPG, BACWA aims to proactively support a scientific and regulatory advocacy program so that pesticides will not impact POTWs' primary functions of collecting and treating wastewater, recycling water, and managing biosolids, or impact receiving waters via the "down the drain" route.
- EPA reviews all registered pesticides at least once every 15 years. Each review allows opportunity for public comment.
- BACWA continues to fund consultant support to write comment letters advocating for the consideration of POTW and surface water issues during EPA's risk assessments as part of reregistration. Funding for pesticide regulatory outreach in FY22 is \$60K.
- The Regional Water Board leverages BACWA's efforts to provide their own comment letters to EPA.
- With chronic toxicity limits likely in the near term, POTWs will be in compliance jeopardy if pesticides contribute to toxicity.
- Baywise.org has launched webpages on flea and tick control messaging to pet owners and veterinarians.

- Continue to comment on pesticide re-registrations.
- Work with veterinary associations on messaging with respect to flea and tick control alternatives.
- Continue to develop summary of EPA actions on pesticides.
- Look for opportunities to work with CalDPR on pesticides research.
- Work with other regional associations, such as the California Stormwater Quality Association (CASQA), to collaborate on funding pesticide regulatory outreach.

BACWA Pesticides Regulatory Update and Call to action:

Links/Resources

https://bacwa.org/wpcontent/uploads/2016/02/ BACWA-Pesticide-Regulatory-Update-2016-1.pdf

BACWA Pesticide Regulatory Support Page: https://bacwa.org/docume nt-category/pesticidesregulatory-support/

Baywise flea and tick pages: https://baywise.org/

ENTEROCOCCUS LIMITS

- In August 2018, the State Water Board adopted new statewide bacteria water quality objectives and implementation options to protect recreational users from the effects of pathogens in California water bodies. The objectives and implementation options are a new part 3 of the Water Quality Control Plan for the SIP and Ocean Plan.
- The Objectives were approved by the Office of Administrative Law in February 2019 and by EPA in March 2019
- The new enterococcus objective for saline waters is a six-week rolling geometric mean of enterococci not to exceed 30 cfu/100 mL, calculated weekly, with a statistical threshold value of 110 cfu/100 mL, not to be exceeded by more than 10 percent of the samples collected in a calendar month, calculated in a static manner.
- The Regional Water Board has been granting dilution credit upon request when implementing the new objectives in NPDES permits.
- BACWA worked with SFEI and funded a study of background enterococcus levels in the SF Bay. Surface water samples were collected in July (dry season) and January (wet season) throughout the Bay. Samples from all stations were below the 30 CFU/100 mL WQO, justifying allowing for dilution credits when implementing the WQO. The study was completed and submitted in June 2020.

SWB Bacterial Objective page:

https://www.waterboards.ca.gov/bacterialobjectives/

SFEI Final Report on Enterococci in the SF Bay:

https://bacwa.org/wpcontent/uploads/2020/08/ BACWA-2020 Enterococcireport final.pdf

MERCURY AND PCBS

- The Mercury & PCB Watershed Permit was reissued in November 2017 with an effective date of January 1, 2018. The Watershed Permit is based on the TMDLs for each of these pollutants.
- Aggregate PCB and mercury loads have been well below waste load allocations through 2019, the last year for which data have been compiled.
- Method 1668C for measuring PCB congeners has not been promulgated by EPA. Data collected during the first permit term varied widely depending on which laboratory performed the analyses. BACWA Laboratory Committee developed an updated PCB Protocol to reduce variability between laboratories running Method 1668C, effective January 1, 2014. Data have been more consistent since the distribution of this document.
- In 2017, EPA adopted federal pretreatment program rules requiring dental offices to install dental amalgam separators. The rule is intended to reduce dental office discharge of mercury. The compliance date was July 14, 2020.

- The 2017 watershed permit reduces monitoring frequencies via Method 1668C for agencies with design flows of less than 50 MGD. It also incorporates the laboratory guidance from the BACWA PCB Protocol.
- The permit requires continued risk reduction program funding. For FY22, BACWA granted an extension to an ongoing contract worth \$12,500 to the California Indian Environmental Alliance to conduct risk reduction activities related to fish consumption. A previous contract for APA Family Support Services is now complete.
- In 2016, monitoring requirements for PCBs were modified for some agencies per Order No. R2-2016-0008, Alternate Monitoring and Reporting Requirements for Municipal Wastewater Dischargers for the Purpose of Adding Support to the San Francisco Bay RMP.

 Additional changes to mercury monitoring are expected when this 2016 Order is replaced, which is expected to occur in FY22.
- As part of the 2021 Triennial Review of the Basin Plan, the Regional Water Board is considering whether to designate three new beneficial uses: Tribal Tradition and Culture (CUL), Tribal Subsistence Fishing (T-SUB) and Subsistence Fishing (SUB). Water bodies designated these beneficial uses could also be assigned lower mercury objectives.

- Complete any remaining outreach to dentists to ensure all facilities have completed the one-time compliance report required by the federal pretreatment program. The reports were due October 12, 2020.
- Continue outreach to dentists on mandatory amalgam separation through BAPPG and BACWA's pretreatment committee.
- Schedule risk reduction presentations by the grantees to the Regional Water Board in 2021.
- Continue to work with Regional Water Board staff to develop appropriate mercury and PCB monitoring requirements (as well as other constituents) when replacing the 2016 Alternate Monitoring and Reporting Requirements Order.
- Track potential Basin Plan
 Amendments resulting from the
 Triennial Review project related
 to new beneficial use
 designations. The new
 designations are not expected
 to impact the bay-wide mercury
 TMDL in the near term, but
 there could be localized or

2017 Mercury/PCB Watershed Permit: http://www.waterboards.c a.gov/sanfranciscobay/bo ard_decisions/adopted_or ders/2012/R2-2012-0096.pdf

Risk Reduction Materials: https://bacwa.org/mercury pcb-risk-reductionmaterials/

Updated BACWA PCBs Protocol: https://bacwa.org/wpcontent/uploads/2014/02/ PCBs-Sampling-Analysisand-Reporting-Protocols-Dec13.pdf

One-Time Compliance Report for Dental Offices: https://www.waterboards. ca.gov/water_issues/prog rams/npdes/docs/drinking water/one-time_compl iance_report_for_dental_offices.pdf

STATE WATER BOARD TOXICITY PROVISIONS

- The State Water Board has been working since before 2012 to establish Toxicity Provisions in the SIP that would introduce uniform Whole Effluent Toxicity Requirements for the State
- During individual permit reissuances since 2015, the Regional Water Board has been performing RPAs for chronic toxicity and giving chronic toxicity limits to agencies with Reasonable Potential.
- Proposed Final Statewide Toxicity Provisions were released in October 2020, incorporating revisions to previous versions from 2018 to 2020. The Provisions establish:
 - Use of Test of Significant Toxicity (TST) as statistical method to determine toxicity replacing EC25/IC25 (with concerns it will lead to more false positive results):
 - Numeric limits for chronic toxicity for POTWs >5 MGD and with a pretreatment program; smaller POTWs would receive effluent targets and only receive limits if Reasonable Potential is established:
 - Regional Water Board discretion on whether to require RPAs for acute toxicity:
 - o For POTWs with Ceriodaphnia dubia as most sensitive species, numeric targets rather than limits until after completion of state-wide study on lab/ testing issues (Dec. 31, 2023).

 The State Water Board adopted the Statewide Toxicity Provisions at its December 2020 meeting. In October 2021, the State Water Board plans to vote on a resolution confirming that the Statewide Toxicity Provisions were adopted as state policy for water quality control for all inland surface waters and estuaries. The Provisions will not go into effect until later in 2022 after this second approval by the State Water Board, followed by review by OAL and EPA.

Challenges and Recent Updates

- Implementation is likely to be on a permit-by-permit basis as new individual NPDES permits are issued.
- Since 2016, agencies have had the option to skip sensitive species screening upon permit reissuance and pay the avoided funds to the RMP to be used for CECs studies. Once the Statewide Toxicity Provisions come into effect, agencies will once again be required by the provisions to do sensitive species screening once every 15 years.
- BACWA has joined SCAP, CVCWA and NACWA in a lawsuit alleging EPA did not follow proper procedure in requiring use of the TST, which has not been officially promulgated. The lawsuit was dismissed on Statute of Limitation grounds, but the group has filed an appeal.

- Continue to work with Regional Water Board on language for implementing **Toxicity Provisions in Region** 2 NPDES Permits.
- Regional Water Board staff presented draft permit language to the BACWA Permits Committee at its December 2020 meeting, and BACWA subsequently provided written feedback. A modified draft will be circulated for BACWA member review later in 2021. The sample permit language will ultimately be copied into each newly adopted permit in the region, filling in details about monitoring and screening requirements that the Provisions leave to Regional Water Board discretion.
- · Share information on the special study on the Ceriodaphnia dubia test method with agencies who have that species in their permits.
- Develop an alternative funding mechanism for RMP CECs studies by seeking reduced monitoring for items other than chronic toxicity screening. A draft plan to replace the 2016 Alternate Monitoring and Reporting Requirements Order is under development by BACWA and Regional Water Board staff.

SWRCB Toxicity Page: http://www.swrcb.ca.gov/ water issues/programs/st ate_implementation_polic y/tx ass cntrl.shtml

Toxicity Workshop Presentations from 2017 BACWA Workshop: https://bacwa.org/bacwatoxicity-workshopseptember-18-2017/

Regional Water Board presentation on implementation of Statewide Toxicity Provisions from December 2020 https://bacwa.org/wpcontent/uploads/2021/01/ Slides-from-RWQCB-Regarding-R2-Tox-Language-in-NPDES-Permits-2020-12-08.pdf

COMPOUNDS OF EMERGING CONCERN (CECS)

- Pharmaceuticals and other trace compounds of emerging concern (CECs) are ubiquitous in wastewater at low concentrations and have unknown effects on aquatic organisms.
- The State Water Board is considering developing a Pilot CECs Monitoring Plan for the State.
- Region 2's CEC strategy focuses on monitoring/tracking concentrations of constituents with high occurrence and high potential toxicity. Much of what the State Water Board is considering for its Pilot Monitoring Plan is already being implemented in Region 2 through the RMP.
- The Regional Water Board has stated that voluntary and representative participation in RMP CECs studies is key to avoiding regulatory mandates for CECs monitoring. These studies are informational and not for compliance purposes. BACWA developed a White Paper on representative participation to be used to support facility selection for these studies. It is intended to be a living document with ongoing updates
- Microplastics have been a focus of the RMP in recent years. BACWA has participated in the Workgroup and developed a POTW Fact Sheet. One conclusion of the RMP work is that POTWs contribute much lower microplastic loads than stormwater.
- DDW has adopted a definition of Microplastics in Drinking Water (may apply to other matrices such as wastewater and stormwater in the future).
- The OPC is funding a study in 2021 that will look at microplastic removal through wastewater treatment processes. The study will be carried out by SCCWRP and SFEI, and will commence with a pilot study in summer 2021 and full-scale sampling of about 15 facilities in Fall 2021.

- Continue to participate in the RMP CEC Workgroup.
- Participate in studies by collecting wastewater samples at member facilities.
 Studies this year will include ethoxylated surfactants followup, sunscreens, and the OPCfunded microplastic study.
- Provide ongoing updates to White Paper for use by the RMP in selecting representative POTWs for participation in CEC studies, and develop a proposal for ongoing monitoring.
- Continue tracking State Water Board and Ocean Protection Council actions re: microplastics via the CASA Microplastics Workgroup.
- Work with Regional Water Board to replace the 2016 Alternate Monitoring and Reporting Requirements Order. The new Order will provide a sustainable source of RMP CEC funding in exchange for reduced monitoring and reporting of other parameters.

RMP CEC Workgroup: http://www.sfei.org/rmp/ec wg#tab-1-4

BACWA CECs White Paper:

https://bacwa.org/docume nt/bacwa-cec-whitepaper-updated-june-2020/

BACWA Microplastics Fact Sheet: https://bacwa.org/wpcontent/uploads/2019/09/ BACWA-Microplasticsflyer.pdf

SFEI Microplastics Science Strategy: www.sfei.org/documents/ microplastic-monitoringand-science-strategy-sanfrancisco-bay

SWRCB Microplastics in Drinking Water page: https://www.waterboards.ca.gov/drinking_water/certlic/drinkingwater/microplastics.html

PER- AND POLYFLUOROALKYL SUBSTANCES (PFAS)

- Per- and polyfluoroalkyl substances made substances (PFAS) are a large group of human-made substances that are very resistant to heat, water, and oil. PFAS have been used extensively in surface coating and protectant formulations; common PFAS-containing products are non-stick cookware. cardboard/paper food packaging, water-resistant clothing, carpets, and fire-fighting foam.
- Perfluorooctane sulfonic acid (PFOS) and perfluorooctanoic acid (PFOA) are two types of PFAS that are no longer manufactured in the US: however, other types of PFAS are still produced and used in the US.
- All PFAS are persistent in the environment, can accumulate within the human body, and have demonstrated toxicity at relatively low concentrations. PFOA and PFOS were found in the blood of nearly all people tested in several national surveys.
- Potential regulatory efforts to address PFAS focus on drinking water in order to minimize human ingestion of these chemicals, although regulators have also expressed concern about uptake into food from land applied biosolids.
- In April 2021, the formation of an "EPA Council on PFAS" was announced.

• In Aug 2019, DDW lowered the drinking water notification levels (NLs) to 6.5 ng/L for PFOS and 5.1 ng/L for PFOA (lowest detection possible at the time). In Feb 2020, DDW also lowered the 'response levels' (RLs) to 10 ng/L for PFOA and 40 ng/L for PFOS.

Challenges and Recent Updates

- Under AB756 (July 2019), DDW can order public water systems to monitor PFAS, consumers must be notified if NLs/RLs are exceeded. and water sources must be removed from service or blended/ treated if RLs are exceeded (if possible). DDW has requested OEHHA develop NLs for seven other PFAS compounds and public health goals (PHGs) for both PFOA and PFOS, the next step in establishing drinking water MCLs.
- In 2019, the SWRCB developed a phased investigation action plan requiring testing of drinking water systems and site investigations at high risk locations for PFAS. Investigative orders are issued as follows:
 - Mar/Apr 2019 landfills and airports and adjacent public water systems
- Oct 2019 chrome-platers
- July 2020 POTWs
- March 2021 refineries & bulk 0 terminals
- The Summit Partners held three PFAS Workshops on the SWRCB investigative order for POTWs in late 2020 and early 2021.

- The July 2020 SWRCB investigative Order for POTWs is not applicable to Region 2 agencies. Instead, BACWA worked with RWB staff and obtained State Water Board approval to fund and conduct a regional study through the RMP.
- SFEI is conducting this study in two phases:
- o In Phase 1, fourteen representative facilities collected samples in Q4 2020 for influent, effluent, RO concentrate, and biosolids. SFEI is analyzing the data and will issue a report in September 2021.
- o Phase 2 will be conducted in Fall 2021 and will be designed based on recommendations from Phase 1 report.
- BACWA will continue collaboration with Summit Partners and non-governmental organizations on legislation related to pollution prevention, as well as tracking developments at the State and Regional level.
- A fourth Summit Partners PFAS workshop is planned for August 2021.

Region 2 PFAS Study Phase 1 Sampling Plan: https://bacwa.org/wpcontent/uploads/2020/12/ SFEI-Final-PFAS-SAP-Phase-1-2020-11-23.pdf

Summit Partners PFAS Workshop presentations: https://casaweb.org/calen dar/speakerpresentations/

SWRCB Investigative Order for POTWs: https://www.waterboards. ca.gov/board_decisions/a dopted orders/water qua lity/2020/wgo2020 0015 dwq.pdf

OEHHA Notification Levels for Drinking Water: https://oehha.ca.gov/wate r/notification-levelschemicals-drinking-water

EPA PFAS Resources https://www.epa.gov/pfas

EPA PFAS Action Plan (updated Feb 2020) https://www.epa.gov/sites /production/files/2020-01/documents/pfas actio n plan feb2020.pdf

Background Highlights	Challenges and Recent Updates	Next Steps for BACWA	Links/Resources
SSS WDR REISSUANCE			
 The State Water Board plans to reissue the statewide Sanitary Sewer System General Order (SSS-WDR) in late 2021. State Water Board staff have sought out early stakeholder engagement through outreach to CASA and the Regional Associations, and NGOs. The State Water Board's goals for the update are: Updating the 2006 Order Clarifying compliance expectations and enhancing enforceability Addressing system resiliency, including climate change impacts Identifying valuable data and eliminating non-valuable reporting requirements 	 In February 2021, the State Water Board released an informal staff draft of the updated SSS-WDR. The informal staff draft proposed the following new components: SSMPs must include a detailed risk assessment, with findings to be used for prioritizing remediation actions Spills must be reported to CIWQS within 2 hours Sewershed boundaries must be provided to SWRCB Agencies must report spills from private systems and laterals Exfiltration is included in the definition of a spill Well-performing systems have reduced reporting requirements for "Category 4" SSOs (those less than 50 gallons) Legally Responsible Officials must have a PE license or be a CWEAcertified Grade III collection system operator BACWA worked with CASA to provide proposed redlines to the informal staff draft, and discussed concerns in several meetings with State Water Board staff. BACWA also provided a comment letter on the informal staff draft. A public review draft is expected later in summer 2021. 	 Review and comment on the public review draft SSS-WDR when available for public comment, expected in Q3 2021. Continue to coordinate with CASA, CVCWA, and SCAP on proposed revisions and reorganization of the SSMP requirements Discuss response to issues such as exfiltration via BACWA's Collection Systems Committee. 	SWB SSS WDR page: https://www.waterboards. ca.gov/water_issues/prog rams/sso/ SWB Informal Staff Draft (February 2021) https://www.waterboards. ca.gov/water_issues/prog rams/sso/docs/workshops /informal_staff_draft_stat ewide_sso_order.pdf BACWA / CASA Comment Letter on Informal Staff Draft: https://bacwa.org/wp- content/uploads/2021/07/ 6-30-21-SSS-WDR- Comment-Letter.pdf BACWA / CASA markup of Informal Staff Draft: https://bacwa.org/wp- content/uploads/2021/07/ 6-30-21-SSS-WDR- Redlines- Submission.docx

Background Highlights	Challenges and Recent Updates	Next Steps for BACWA	Links/Resources
ELAP UPDATE			
 In May 2020, the State Water Board adopted new comprehensive regulations for the Environmental Laboratory Accreditation Program. Adoption of the new regulations was required by AB 1438, legislation that became effective in 2018. The new ELAP regulations will replace the current state-specific accreditation standards with a national laboratory standard established by The NELAC Institute (TNI). 	 The new ELAP regulations became effective as of January 1, 2021. Compliance with TNI standards is required beginning January 1, 2024. Adoption of TNI standards poses a challenge since there are more than 1,000 individual requirements. Setup costs may include: Hiring and/or training staff; Hiring consultants to set up the TNI documentation framework; Purchasing Laboratory Information Management System (LIMS) software; Purchasing documents and training material from TNI, etc. The new standards will be a particular burden on small laboratories, which may choose to close if they cannot economically meet the new standards. ELAP's "Roadmap to ELAP Accreditation" Program is the outreach and training component of the new regulations. ELAP staff have presented to the Lab Committee in June 2020, February 2021, and April 2021. ELAP has contracted with A2LA Workplace Training to provide training sessions. The BACWA Lab Committee is providing a year-long series of monthly TNI training sessions beginning in July 2021. 	 Offer monthly training sessions to BACWA members. The free virtual training sessions are open to BACWA members holding a valid copy of the 2016 TNI Standard, and will occur on the 3rd Tuesday of the month. Training is provided by Diane Lawver of Quality Assurance Solutions, LLC. Continue to work through BACWA's Laboratory Committee to support members as they navigate laboratory accreditation under the new TNI standards. Publicize training opportunities offered by consultants, ELAP, and others. Provide a forum for BACWA laboratories to share experiences and lessons learned from various approaches to TNI implementation. 	State Water Board's 'Roadmap to ELAP Accreditation' page: https://www.waterboards. ca.gov/drinking_water/cer tlic/labs/roadmap_to_elap_accreditation.html Roadmap to Accreditation Presentation to BACWA Lab Committee: https://bacwa.org/wp- content/uploads/2020/06/ California-ELAP- Regulations- BACWA_06092020.pdf State Water Board's ELAP regulations page: http://www.waterboards.c a.gov/drinking_water/certl ic/labs/elap_regulations.s html Monthly Training Session flyer: https://bacwa.org/wp- content/uploads/2021/07/ BACWA-Lab-TNI- Training-Series-Flyer.pdf

PHASE-OUT OF BIOSOLIDS AS ALTERNATIVE DAILY COVER

- Regulatory drivers are indicating that biosolids used as alternative daily cover (ADC) or disposed in landfills will be phased out:
 - AB 341 set a goal to recycle 75% of solid waste by 2020 and CalRecycle's plan to achieve that goal called for a marked, but unquantified, reduction of organics to landfills.
 - SB 1383, adopted in September 2016 requires organics diversion:
 -50% by 2020 (relative to 2014)
 -75% by 2025 (relative to 2014)
 - In 2020, CalRecycle will count green waste as disposal (per AB 1594), rather than diversion, even when used as ADC.
- Regulations implementing SB 1383
 were approved by the Office of
 Administrative Law on November 9,
 2020. The regulation will become
 effective on January 1, 2022, when
 states can begin enforcement on
 jurisdictions. Jurisdictions can
 begin local enforcement January 1,
 2024, and compliance is required
 by January 1, 2025.
- While the regulations implementing SB 1383 do not explicitly forbid biosolids disposal/reuse in landfills, it is assumed that since biosolids are a relatively "clean" waste stream that can be easily diverted, landfills will stop accepting biosolids.

 In the 2018 BACWA Biosolids survey, more agencies reported that they are developing plans for the phase-out than in the 2016 Survey.

Challenges and Recent Updates

- Requirements in the final regulations include:
- Diverted biosolids must be anaerobically digested and/or composted to qualify as landfill reduction.
- Incineration and surface land disposal sites are designated as "landfills" for accounting purposes.
- Local ordinances restricting land application are disallowed.
- Jurisdictions that divert organic waste must also procure the end products of diversion, such as biogas, biomethane, and compost (but not biosolids).
- If SB 619 (Laird) passes in the 2021 state legislative session, enforcement of SB1383 on local jurisdictions will be delayed by one year to January 1, 2023.
- In March 2020 and May 2021, the California Conference of Directors of Environmental Health (CCDEH) prepared letters expressing concern over the anticipated expansion of land application due to SB 1383, and requesting a moratorium on land application until new safety standards are developed.

- In July 2021, BACWA will distribute a biosolids trends survey covering 2018- 2020 activities and SB 1383 implementation – please respond.
- Actively work through CASA with California Air Resource Board, CalRecycle, State Water Board, and California Department of Food and Agriculture to develop sustainable long-term options for biosolids beneficial use.
- Follow efforts of the Bay Area Biosolids Coalition (BABC) to investigate all-weather options for biosolids management.
 BABC is a BACWA Project of Special Benefit.
- Coordinate with BABC, SFEI and Sonoma County Land Trust on preparation of a white paper regarding biosolids management in the baylands.
- Participate in BAAQMD's
 Organics Recovery Technical
 Working Group to educate their
 staff on how to address
 implementation of SB 1383 at
 the Air District level.
- Meet with BAAQMD management regularly in 2021 to discuss alignment of state and local regulations.
- Work with CASA and others to respond to CCDEH concerns regarding safety standards for land application.

BACWA 2018 Biosolids Trends Survey Report: https://bacwa.org/docume nt/2018-biosolids-trendssurvey-report/

CASA White Paper on Biosolids Use in Landfills: https://bacwa.org/wpcontent/uploads/2017/01/ 1-11-17-Sustainability-forbiosolids-use-atlandfills.pdf

BABC website:

http://www.bayareabiosolids.com/

CASA White Paper on SB 1383 Implementation: https://bacwa.org/document/summary-of-sb-1383-and-its-implementation-casa-2020/

CLIMATE CHANGE MITIGATION

- CARB's Climate Change Scoping Plan Update lays out the approach for the State to meet its greenhouse gas (GHG) emissions reduction targets through 2030, including additional policies to achieve 40% reduction below 1990 levels by 2030:
 - Short-lived climate pollutants
 - Carbon sequestration on Natural and Working Lands
 - Largest emitters (transportation, electricity, and industrial sectors)
 The Scoping Plan will be updated in 2022 targeting carbon neutrality by 2045.
- SB 1383 (Short-Lived Climate Pollutant Reduction) calls for:
 - o 40% methane reduction by 2030
 - 75% diversion of organic waste from landfills by 2025
- Policy / regulatory development encouraging production/use of biogas
- BAAQMD developed a Clean Air Plan requiring GHG emissions supporting CARB's 2050 target.
- BAAQMD has proposed the development of Regulation 13 (climate pollutants) targeting GHG reductions related to organics diversion and management.
- In October 2020, Governor Newsom signed Executive Order N-82-20 calling for nature-based land management strategies to address climate change, such as natural and working lands restoration.

- CARB states POTWs are part of the solution for reducing fugitive methane, and encourages diversion of organics to POTWs to use excess digester capacity and produce biogas.
 However, diversion also increases biosolids, which also need to be diverted from landfills.
- Many POTWs are exploring energy generation, but BAAQMD TAC regulations could make such programs more difficult to implement. Direct injection of biogas to PG&E's pipelines or use as a transportation fuel may be more efficient. OSHA's PSM Standards, triggered by use of biogas offsite (if managing over 10k lbs of biogas onsite), may cause pipeline injection to be costprohibitive. CalOSHA has verbally agreed with scenarios exempt from PSM standards.
- CARB's previous interest in nitrous oxide emission estimates and/or emission factors for POTWs has shifted to toxic air contaminants. See Toxic Air Contaminants - BAAQMD Rule 11-18, AB 617, and AB 2588.
- BAAQMD is developing a suite of Rules under Regulation 13 for climate pollutants methane and nitrous oxide. However, rule development has been suspended due to COVID-19 and lack of data. The delay is allowing time to summarize information about current best management practices.

- Respond to the July 2021 AIR committee-led survey regarding current methane management practices at anaerobic digesters and sludge lagoons.
- For Regulation 13, continue to work with BAAQMD staff to provide information and education about anaerobic digesters and POTW operations. Participate in the Organics Recovery Technical Working Group, as well as comment on draft Rules.
- Work with CASA to look for opportunities for POTWs to help the State meet GHG reduction goals.
- Look for ways to inform BAAQMD on opportunities and challenges for climate change mitigation by Bay Area POTWs.
- Work with PG&E and BAAQMD to explore options for POTWs to inject biogas into PG&E pipelines. Note: CASA has been discussing the barriers to pipeline injection with CPUC staff, proposing a reduction in their standard from 990 Btu/scf to 970 Btu/scf.

AIR Committee Survey regarding management practices at digesters and lagoons:

https://bacwa.org/docume nt/methane-and-vocsurvey-pdf-version-notfillable/

Climate Change Scoping Plan, including 2022 Update:

https://ww2.arb.ca.gov/our-work/programs/ab-32-climate-change-scoping-plan

CARB Short Lived
Climate Pollutant
Reduction Strategy:
https://www.arb.ca.gov/cc/shortlived/meetings/0314
2017/final slcp report.pdf

SB 1383:

https://www.calrecycle.ca.gov/organics/slcp

BAAQMD Clean Air Plan: http://www.baaqmd.gov/pl ans-and-climate/airquality-plans/currentplans

BAAQMD Regulation 13 http://www.baaqmd.gov/r ules-andcompliance/rules/regulati on-13-climate-pollutants

CLIMATE CHANGE ADAPTATION

- In 2017, the State Water Board adopted a Climate Change Resolution addressing mitigation and adaptation. One requirement is Regional Water Boards will make recommendations to modify permits and/or create other regulatory requirements to reduce vulnerability of water and wastewater infrastructure to flooding, storm surges, and sea level rise.
- The Regional Water Board is planning to modify the Basin Plan under its Climate Change and Wetland Policy Update.
- Climate change and water resilience continue to be a strategic priority of the Regional Water Board in FY21.
- In April 2019, Governor Newsom signed Executive Order N-10-19 directing State Agencies to recommend a suite of priorities and actions to build a climate-resilient water system and ensure healthy waterways through the 21st century.

 The State Water Board is planning to send a data request to all permitted facilities (collection systems and POTWs) in the State to better understand to what extent agencies are performing climate change vulnerability assessments and/or investing in adaptation measures. They plan to use this information to determine the need for funding assistance or permit requirements for climate change planning.

Challenges and Recent Updates

- The Regional Water Board recently completed a survey of all POTWs in the region in 2021 to collect information about climate vulnerability and adaptation. This survey is more detailed than the State Water Board's survey. Responses were due on July 1.
- The Regional Water Board hosted a workshop on its Wetlands Policy 94-086 on August 14 and solicited stakeholder input on potential revisions to the Policy.
- BACWA provided the Regional Water Board staff specific case studies of wetlands projects that are being considered as well as written comments regarding Policy revisions that would help incentivize the development of wetlands projects by wastewater agencies, and reduce permitting hurdles.

- Support the Regional Water Board's efforts to obtain a response from each agency on the climate change survey. Responses were due July 1.
- Review a draft Basin Plan Amendment from the Climate Change and Wetland Policy Update project, anticipated to be issued by the Regional Water Board in late 2021 or early 2022.
- Continue to coordinate with State Water Board on the status of their data request on climate change planning, so members can provide the information they request as effectively as possible. Survey expected to be released towards the end of 2021.
- Continue to work with Regional Water Board and other resource agencies to look for regulatory solutions to encourage wetlands projects for shoreline resiliency.

State Water Board 2017 Climate Change Resolution:

https://www.waterboards. ca.gov/board decisions/a dopted orders/resolution s/2017/rs2017 0012.pdf

Regional Water board Wetlands Policy Page: https://www.waterboards. ca.gov/sanfranciscobay/w ater issues/programs/cli mate change/wetland po licies.html

BACWA Comments on Wetlands Policy: https://bacwa.org/wpcontent/uploads/2018/09/ BACWA-comments-Wetland-Policy-9-14-18.pdf

Information about Proposed Basin Plan Amendment (Issue 5.1): https://www.waterboards. ca.gov/sanfranciscobav/b asin planning.html#trienn ialreview

BACWA Comments on Resilience Portfolio: https://bacwa.org/wpcontent/uploads/2019/10/ BACWA-Water-Resilience-Portfolio-10-01-19.pdf

TOXIC AIR CONTAMINANTS - BAAQMD RULE 11-18, AB 617, AND AB2588

- Regulation 11, Rule 18 (Rule 11-18), adopted November 15, 2017, is BAAQMD's effort to protect public health from toxic air pollution from existing facilities, including POTWs.
- Per the Rule, BAAQMD will conduct site-specific Health Risk Screening Analyses (HRSAs) and determine each facility's prioritization score (PS). BAAQMD will conduct Health Risk Assessments (HRAs) for all facilities with a cancer PS>10 or non-cancer PS>1.0. After verifying the model inputs, if the facility still has PS above that threshold, that facility would need to implement a Risk Reduction Plan that may include employing Best Available Retrofit Control Technology for Toxics (TBARCT).
- AB 617 (Community Air Protection Program) – requires CARB to harmonize community air monitoring, reporting, & local emissions reduction programs for air toxics and GHGs). POTWs within communities already impacted by air pollution may have to accelerate implementation of risk reduction measures.
- AB 2588 (Air Toxics "Hot Spots" Program) - Establishes a statewide program for the inventory of air toxics emissions from individual facilities, as well as requirements for risk assessment and public notification of potential health risks.
 2020 updates expanded compound list from >500 to >1,000.

 BACWA developed a White Paper on the BAAQMD Rule to describe its potential impacts on the POTW community.

Challenges and Recent Updates

- In response to a request by BAAQMD, the AIR Committee delivered a letter report summarizing specific challenges that POTWs would face in complying with the rule due to budgeting and planning constraints related to being public agencies.
- In response, BAAQMD moved all POTWs to Phase 2 to give sufficient time to update the model's inputs, and plan for emissions reduction or TBARCT, as needed. Phase 2 has been slow to roll out and is now expected to begin in Q3 2021 with data collection and verification, followed by the development of HRAs for facilities with a cancer PS>10 or non-cancer PS>1.0. Implementation of the Rule for Phase 2 facilities will be spread out over two years depending on the PS.
- AIR Committee gathered data on proximity factors from each facility and submitted to BAAQMD for updating prioritization scores, which will be use in HRA development.

- Priority: Agencies should use the tool developed by the AIR Committee to address emission contributions from influent flows, which will be used to update emissions inventory values.
- Respond to BAAQMD data request beginning in Q3 or Q4 2021. There will be a 60day turn-around to comply with the data request.
- Meet with BAAQMD management more frequently in 2021 to discuss alignment of state and local regulations
- Track both AB 617's regulation development and expansion of the toxics compound list under AB 2588's Air Toxics Hot Spots Program. Draft regulatory language under AB 617 stated all uncovered POTWs >5 MGD and covered (primary) POTWs >10 MGD must monitor and report all compounds listed under AB 2588. CARB has provided the wastewater sector time to develop a short-list of relevant compounds and perform a pooled emissions estimating effort to update outdated default emission factors (through 2028). CASA has prepared a one-page handout on this topic. Results could inform Rule 11-18 HRA's.

BAAQMD Rule 11-18 page:

http://www.baaqmd.gov/rule s-and-compliance/ruledevelopment/rules-underdevelopment/regulation-11rule-18

BAAQMD Prioritization
Scores for AB 11-18:
https://www.baaqmd.gov/~/
media/files/ab617community-health/facilityriskreduction/documents/implem
entationprocedures august 2020-

Rule 11-18 Process Flowchart:

pdf.pdf?la=en

https://bacwa.org/document/baaqmd-11-18-process-flowchart-08-17-17/

CARB page on AB 617 and AB 2588:

https://ww2.arb.ca.gov/ourwork/programs/criteria-andtoxics-reporting

CASA One-Page Handout on Air Toxics Reporting:

https://casaweb.org/wpcontent/uploads/2021/06/CT

EICG CASAOnePageIssue-Approach June2021.pdf

BACT FOR STANDBY POWER

- In December 2020, BAAQMD made a determination that diesel back-up engines greater than or equal to 1,000 bhp must meet EPA Tier 4 Emissions Standards under the Best Available Control Technology (BACT) Regulation.
- The determination was made retroactive to January 2020, affecting projects whose applications had been deemed complete at several BACWA member agencies.
- BAAQMD did not consider reliability under emergency conditions in determining that Tier 4 Emissions Standards were "achieved-inpractice." Some Tier 4-compliant engines have malfunctioned during actual emergencies.
- Meet with BAAQMD
 management regularly in 2021
 to provide earlier knowledge of
 new regulations, such as BACT
 determinations, and encourage
 a public notification and review
 process for future BACT
 determinations.
- Work with CASA and Regional Associations to encourage consideration of reliability for essential public services in BACT determination being conducted by other Air Boards.

BAAQMD Program Page: https://www.baaqmd.gov/ permits/permittingmanuals/bact-tbactworkbook

BACWA Comment Letter on BACT Determination: https://bacwa.org/document/baaqmd-bact-letter-2021-02-23/

RECYCLED WATER GENERAL ORDER

- In response to the Governor's proclamation of a Drought State of Emergency, the State Water Board adopted a General Order on June 3, 2014 to streamline permitting for recycled water. The State Water Board reissued the General Order on June 7, 2016, making enrollment mandatory for Regional Permittees.
- In 2018, the State Water Board adopted Recycled Water Policy Amendments, which:
- Introduced a goal of increasing recycled water where wastewater is otherwise discharged to saltwater;
- Resulted in termination of Region 2's 96-011 Recycled Water General Order;
- Added procedural burdens for Wastewater Change Petitions.
- Removed requirements for priority pollutant monitoring.

- In April 2020, SF Regional Water Board transitioned 96-011 permittees to the statewide General Order by issuing a NOA and modified MRP. All permittees were transitioned with the exception of Livermore, Delta Diablo, Napa Sanitation, and SASM who have older Title 22 Engineering Reports; they will be enrolled at a later date following a review by DDW.
- As of 2020, recycled water production must be reported to the state's GeoTracker.database by April 30 each year. This requirement is being included in all newly issued NPDES permits.

- Support member agencies as they implement new monitoring and reporting requirements.
- BACWA Recycled Water Committee continues to collaborate with Regional Water Board staff. In September 2020, Committee leaders provided an update to Regional Water Board members on the transition to the General Order as well as recycled water projects and activities in the SF Bay area.

State Recycled Water Policy Amendment Page: https://www.waterboards.c a.gov/water_issues/progra ms/water_recycling_policy/ index.html#amendment

NOA and MRP for enrollment of Bay Area agencies in statewide General Order (Includes 2016 General Order) https://bacwa.org/wpcontent/uploads/2020/11/2 020-04 NOA-Recycled-Water-04-08-20.pdf

September 2020 Regional Water Board staff report: https://www.waterboards.c a.gov/rwqcb2/board_info/a gendas/2020/September/7 ssr.pdf

"Parking lot" issues with no updates can be found in previous BACWA issues summaries.

ACRONYMS

ADC Alternate Daily Cover

BAAQMD Bay Area Air Quality Management District

BACT Best Available Control Technology

BTU/SCF British thermal units per standard cubic foot

CARB California Air Resources Board

CASA California Association of Sanitation Agencies

CAP Criteria Air Pollutant

CEC Compound of Emerging Concern

CIWQS California Integrated Water Quality System
CVCWA Central Valley Clean Water Agencies
CWEA California Water Environment Association

EC25/IC25 25% Effect Concentration/25% Inhibition Concentration

ELAP Environmental Laboratory Accreditation Program

ELTAC Environmental Laboratory Technical Advisory Committee

EPA United States Environmental Protection Agency
FIFRA Federal Insecticide, Fungicide, and Rodenticide Act

FY Fiscal Year GHG Greenhouse Gas

HRSA Health Risk Screening Analyses

HRA Health Risk Assessment

MCL Minimum Contaminant Level (Drinking Water)

MGD Million Gallons per Day

NACWA National Association of Clean Water Agencies

NELAC National Environmental Laboratory Accreditation Conference

PCB Polychlorinated Biphenyl

POTW Publicly Owned Treatment Works

PS Prioritization Score

RMP Regional Monitoring Program
RPA Reasonable Potential Analysis

SCAP Southern California Alliance of POTWs

SF Bay San Francisco Bay

SFEI San Francisco Estuary Institute

TAC Toxic Air Contaminant
TMDL Total Maximum Daily Load
TIN Total Inorganic Nitrogen
TNI The NELAC Institute
TST Test of Significant Toxicity

WQBEL Water Quality Based Effluent Limitation

WQO Water Quality Objective